# TRANSPAC Transportation Partnership and Cooperation

Clayton, Concord, Martinez, Pleasant Hill, Walnut Creek and Contra Costa County 2300 Contra Costa Boulevard, Ste. 360 Pleasant Hill, CA 94523 (925) 969-0841 FAX (925) 969-9135

# TRANSPAC MEETING NOTICE AND AGENDA THURSDAY, MAY 8, 2008 9:00 AM TO 11:30 AM in the COMMUNITY ROOM PLEASANT HILL CITY HALL 100 GREGORY LANE PLEASANT HILL (925) 969-0841

TRANSPAC reserves the right to take formal action on any item included on this agenda, whether or not a form of resolution, motion or other indication that action will be taken is included on the agenda or attachments thereto.

1. Convene meeting: Pledge of Allegiance/Self-Introductions

### 2. Public Comment

At this time, the public is welcome to address the Committee on any item not on this agenda. Please complete a speaker card and hand it to a member of the staff. Please begin by stating your name and address and indicate whether you are speaking for yourself or an organization. Please keep your comments brief. In fairness to others, please avoid repeating comments made by others and observe any time limits that may be announced.

### **CONSENT AGENDA**

- 3. Approval of the April 10, 2008 minutes (attachment)
- 4. City of Concord Ygnacio Valley Road Slide Repair Measure J Advance Request (attachment)

The City of Concord is seeking TRANSPAC's approval of a Measure J Advance request for the Ygnacio Valley Road Slide Repair project which was presented to TRANSPAC on February, 21, 2008. TRANSPAC's approval is required for the City to request action by CCTA. The TAC reviewed this request at its April 24, 2008 meeting and recommends approval.

# END CONSENT AGENDA

ACTION: Approve Consent Agenda and/or as determined

# 5. Presentation by Arielle Bourgart, Director, Government and Community Relations, CCTA on SB 375 (Steinberg) - 20 minutes (attachment)

A presentation on this bill was requested by Supervisor Bonilla. Mrs. Bourgart will review the provisions of SB 375 – Transportation Planning: Greenhouse Gas Emissions authored by Senator Steinberg. The packet includes a summary of the bill's provisions, a list of issues, recommended language changes (1/08) and a letter from the California State Association of Counties (CSAC) to the Senator Steinberg outlining its requested amendments to the bill.

# **ACTION: Receive report and/or as determined**

# 6. Presentation on the "Policies, Issues and Process" surrounding the development of the Metropolitan Transportation Commission's 2009 Regional Transportation Plan (RTP) by Robert McCleary, Executive Director, CCTA – 20 minutes (attachment)

Mr. McCleary will review the many issues surrounding the development of the 2009 RTP and the possible impact of RTP policies on CCTA, its jurisdictions and the implementation of Measure J projects and programs. The packet includes an outline of Mr. McCleary's presentation, the CCTA staff report and "Developing a Project Tradeoff Framework" prepared by MTC staff for its April 11 Planning Committee meeting and distributed at the CCTA Board meeting on April 16, 2008.

# ACTION: Discussion of RTP issues, development of actions and/or as determined

# 7. 2009 Regional Transportation Plan Issues from 511 Contra Costa (TRANSPAC TDM) Program Perspective (attachment)

There are number of programs described on pages A-5 and A-6 in Attachment A of the MTC memo attached to the CCTA memo on the 2009 RTP in the packet. These programs in many ways mirror the mission and/or actual programs currently implemented by the 511 Contra Costa programs. The TRANSPAC/TRANSPLAN 511 Contra Costa staff has drafted a comment letter to MTC for TRANSPAC's review.

# ACTION: Revise/revise/approve 2009 RTP comment letter for transmission to MTC and/or as determined

# 8. Continued Review of the Draft Revised Regional Transportation Mitigation Program (RTMP) (attachment)

At the April 10, 2008 meeting, TRANSPAC representatives suggested revisions to the Draft RTMP. The TAC has incorporated those changes into a revised draft for TRANSPAC review. Revisions are highlighted in the document. TRANSPAC is requested to review the revised draft, advise additional changes and/or approve the RTMP for inclusion in the TRANSPAC Action Plan.

ACTION: Review/revise/approve the updated Regional Transportation Mitigation Program (RTMP) and/or as determined

9. Additional Action on the Establishment of a 100 Net New Peak Hour Vehicle Trip Threshold for Project Notifications and a 500 Net New Peak Hour Vehicle Trip Threshold for Project and General Plan Amendment Evaluation - 5 minutes (attachment)

At the February 21, 2008 meeting, TRANSPAC approved a TAC recommendation to adopt Trip Definitions and Trip Thresholds for the TRANSPAC 2008 Action Plan. (February 21, 2008 Agenda attached, see item 11 A and B).

The CCTA Planning Committee had suggested that the threshold for both the evaluation of the impact of new development and GPAs be set at 500 peak hour vehicle trips. The TAC considered the Planning Committee suggestion and recommended to TRANSPAC that the threshold for major development impact evaluation and GPAs be increased from 100 to 500 peak hour vehicle trips in the 2008 Action Plan even though the TAC preferred that these thresholds be set at 1,000 net new vehicle trips.

TRANSPAC approved a project notification threshold of 100 net new peak hour vehicle trips for projects and General Plan Amendments. A project notification means only that a project is underway and does not necessarily identify the form of analysis to be performed. TRANSPAC also approved a 1,000 trip threshold for evaluation of projects and General Plan Amendments. This action was not related to a specific document but to the CCTA Planning Committee suggestion that the threshold for both the evaluation of the impact of new development and GPAs be raised to 500 peak hour vehicle trips.

On April 10, 2008, at the TAC's request, TRANSPAC revised the evaluation trip threshold to 500 net new peak hour vehicle trips for evaluation of major developments and General Plan Amendments (GPA). From the TAC's perspective given the staff report and discussion on February 21, the original recommendation was universal relative to the implementation of the Growth Management Program and Regional Transportation Mitigation Program (RTMP). However, to CCTA staff, the trip threshold is not universal but only related to the RTMP and not the Action Plan. Therefore a separate TRANSPAC action is required.

ACTION: Adoption of the TRANSPAC TAC Recommendation to Establish 100 Net New Peak Hour Vehicle Trips as the Threshold for Project Notifications and the 500 Net New Peak Hour Vehicle Trips as the Threshold for Project and General Plan Amendment Evaluation for the TRANSPAC 2008 Action Plan and/or as determined

# 10. Update on the MTSO Dilemma in the TRANSPAC Action Plan – 5 minutes (attachment)

The MTSO dilemma was discussed at length at the April 10, 2008 TRANSPAC meeting. Based on that discussion, the TAC is working on the following tasks prior to another discussion of this issue with TRANSPAC.

- 1) Review the analysis of current Action Plan TSOs being prepared by CCTA's consultant DKS. The TAC's current understanding is that the report should be available in May. Scheduling of a special TAC meeting is in process for the week of May 12 in addition to the regular TAC meeting already scheduled for May 22. If possible, this issue will be before TRANSPAC in June or July.
- 2) Review the WCCTAC Action Plan MTSOs. The WCCTAC Plan was circulated with the March 27, 2008 and April 24, 2008 TAC packets.

- 3) Continue discussion on measurable MTSOs to meet CCTA requirements. Discussion continued in concert with CCTA staff at the April 24, 2008 TAC meeting with no resolution regarding workable MTSOs.
- 4) Consider developing the TAC's proposed "State of the System" performance measures to provide an overall regional "report card" on the operation of the Central County transportation network to be presented to TRANSPAC perhaps annually or biennially. Such information is already collected in CCTA's "Traffic Service Objective Monitoring Report", by Caltrans in its annual state highway monitoring reports and by MTC and Caltrans District 4 in the Bay Area State of the System Report 2006.

The information will be useful in determining the accomplishments of the Action Plan approved actions as well as allow an assessment of whether or not mitigations identified in the CEQA process are addressing the network impacts by General Plan Amendments for projects over and above the baseline analysis. No action has been taken pending review of the DKS analysis.

5) If approved by TRANSPAC, develop that proposal and send to the Authority for its review and discussion. This process suggests mitigations on a project by project basis. The mitigations have been achieved or are in process and we have measurable network information to see whether the mitigations work or not.

# **ACTION:** Accept report and/or as determined

# 11. Measure J Sub regional Allocations - 10 minutes (attachment)

Measure J includes a number of "Subregional Project and Programs" which are specific to each RTPC area (see attached Measure J" Table of Expenditure Plan Allocations" chart in the packet). The current status of Central County Subregional Projects and Programs and requests for action are listed below.

A. Additional Bus Enhancements: County Connection is the only bus operator in the TRANSPAC area eligible for these funds. TRANSPAC TAC member Cindy Dahlgren, CCCTA, presented a proposal (see packet) for the expenditure of the \$24 million (over 25 years) line 19 in the Measure J "Table of Expenditure Plan Allocations" at the April 24, 2008 TAC meeting. While the TAC appreciated the CCCTA proposal, its recommendation to TRANSPAC is that all of the line 19 funds be allocated to CCCTA to be expended to best address Central County needs. CCCTA is requested to a) report back annually to TRANSPAC on how the funds were used and; b) to consider establishing a reserve of these funds to ease expected variances in Measure J revenues over 25 years.

# ACTION: Accept TAC recommendation and/or as determined

B. Additional Transportation for Seniors and People with Disabilities. Hold for future discussion. This issue is of special interest to County Connection and paratransit operators including cities and agencies which provide services to non-ADA seniors. TRANSPAC staff has advised that the TAC consider some form of public process with potential recipients in this category. TAC members will provide the TRANSPAC Manager with contact information of affected/interested local jurisdiction staff and agencies, if known. TRANSPAC representatives are requested to advise the TAC of any suggested approaches or issues that need to be addressed regarding the process for developing a proposal for this funding category.

NOTE: CCCTA has received a Freedom grant to do a Mobility Inventory of services available. CCCTA staff suggests that TRANSPAC "Additional" funds could be used for Mobility Management (providing assistance in finding an appropriate service) and/or a fare subsidy

(70% of CCCTA riders make less than \$50K). There is also interest in funding jurisdictions and agencies which provide service to "non-ADA" seniors.

ACTION: Guidance, not action, requested at this time

C. The TAC recommends that the Additional Local Streets and Roads Maintenance and Improvements (\$20M for Central County) be allocated to jurisdictions on the same formula basis as the countywide Measure J Local Streets and Roads Maintenance and Improvements. In addition, the TAC recommends that compliance with the Growth Management Program not be required for the allocation of subregional Local Streets & Roads Maintenance and Improvements funds.

ACTION: Accept TAC recommendation regarding the formula, allocation requirement and/or as determined

D. Programming for the \$48M in Major Streets improvements has been completed for the 25 Year STIP, both the 2009 and 2012 bond measures and the 2009 Regional Transportation Plan. No further action is necessary at this time.

ACTION: No action required at this time and/or as determined

E. Commute Alternatives: Hold for future discussion. Originally, the first three years of this program were slated to fund capital sidewalk gap closure projects especially near schools. However, the Measure C TDM over-allocation payback (see #12A) may require a reassessment of this approach in the future depending on timing, revenues and CCTA actions.

ACTION: No action requested at this time and/or as determined

ACTION: Action is requested on items A and C, guidance on item B, no action requested on items D and E and/or as determined

12. Discussion/Comments on the Countywide Transportation Plan Vision, Goals and Strategies (CTP VGS) [held over from April 120, 2008] - 20 minutes (attachment)

The TRANSPAC TAC has reviewed the CTP VGS and has suggestions regarding:

**a)** the language Goal 1 "Reduce future congestion on highways and arterials" and in the related item 1.4 "Develop new strategies for reducing congestion, such as traffic operations and management, and increasing multi-modal mobility." Please see the CCTA staff discussion on this item on page 1 of the "Policy Questions".

The TAC is concerned about the use of the words "Reduce future congestion in the overall goal and the words "Develop new strategies for reducing congestion" in Strategy 1.4.

Further, "Develop new strategies" overlooks that strategies are already in place and working in varying degrees. Another way to address this issue could be to "Continue to develop strategies for addressing congestion" which could be tied to an expanded definition of the Traffic Operations System (TOS). At issue is "reducing" both current and future congestion. It is unclear to the TAC how this would be accomplished since model output makes it clear that this is a non-achievable goal. The revised approach would make clearer that strategies are currently in place and additional strategies (proven to be viable) for conditions in the TRANSPAC/Contra Costa area may be implemented as opportunities arise.

**b**) Goal 4 in the Policy Questions memo (page 2) includes two statements. The TAC recommends that statement b should not focus solely on BART's car replacement program and should be revised into two more generic statements relating to the need for funding the significant shortfall in transit capital funding and the need for major maintenance replacement expenditures for transit.

The TAC requests TRANSPAC reviews of these suggestions and is very interested in hearing TRANSPAC's discussion of the CTP VGS and its view of the issues raised by the TAC.

ACTION: Discuss/ Review the CTP VGS, develop comments for transmittal to CCTA and/or as determined

13. TRANSPAC and CCTA Representatives are requested to report on the most recent CCTA Administration and Projects Committee (Member Pierce), Planning Committee (Member Durant), and CCTA meetings (Members Pierce and Durant). The minutes of the March 19, 2008 CCTA Board meeting is attached for information – 10 minutes (attachment)

**ACTION: As determined** 

- 14. Reports from Staff and Committees information 10 minutes (attachment)
  - a. Update on the TDM "deficit" and the proposed "Measure J "advance to address the shortfall in the TRANSPAC/TRANSPLAN TDM Program. TRANSPAC previously was advised of this problem regarding funding of the TRANSPAC/TRANSPLAN TDM program (aka 511 Contra Costa). Ms. Osborn will provide an update on the plan crafted by the TDM Program and RTPC Managers to address the over-allocation and required "payback" through a Measure J Advance. (attachment)
  - b. 511 Contra Costa Monthly Report by Lynn Osborn, 511 Contra Costa Program Manager (attachment)
  - c. Scheduling options for the briefing session for TRANSPAC/CCTA for TRANSPAC elected officials and Planning Commissioner appointees.

### **ACTION: Accept Reports from Staff and Committees**

15. Correspondence/Copies/Newsclips/Information - 5 minutes

4/18/08 Items approved by the Authority on February 20, 2008 and March 19, 2008 for Circulation to the Regional Transportation Planning Committees (RTPCs) and items of interest; TRANSPAC status letter to CCTA; 3/28/08 WCCTAC status letter to CCTA; 4/4//08 letter from Sharon Brown, WCCTAC Chair to Martin Engelmann, CCTA transmitting additional comments on the "Vision, Goals and Strategies" section of the Countywide Transportation Plan; TRANSPLAN Status letters; 4/11/08 SWAT status letter to CCTA; County Connection, March 2008 Fixed Route Operating Statistical Reports, LINK Monthly Operating Report and Quarterly Productivity Report (3<sup>rd</sup> Quarter FY08); March 31, 2008 CCTA Project Status Report.

**Oakland Tribune:** 4/22/08 "These days, it really does pay to carpool" and Editorial "You can't eat ethanol"

- 16. For the Good of the Order 10 minutes
- 17. \*\*\*\*\*Clip and save Updated from the April meeting TRANSPAC Roster (attachment)\*\*\*\*
- 18. Adjournment. The next TRANSPAC meeting is scheduled for June 12, 2008 at 9 am in the Community Room, City Hall, City of Pleasant Hill unless otherwise determined